SEP 22 2023

STATE OF KANSAS

BEFORE THE COMMISSION ON JUDICIAL CONDUCT

COMMISSION ON JUDICIAL CONDUCT

Inquiry Concerning A Judge DAVID ANDREW RUDER

Complaint Nos. 2831, 2834, 2837, 2838 & 2840

ORDER

Members of the Commission present include Allen G. Glendenning, Chair; Judge Bradley E. Ambrosier, Vice Chair; Rosemary Kolich; Susan Lynn; Judge Thomas E. Malone; Diane H. Sorensen; and Judge Nicholas M. St. Peter.

FINDINGS OF FACT

There is no dispute regarding the facts set out below:

- 1.. David Andrew Ruder, Respondent, was a municipal court judge for the City of Louisburg, Kansas from 2008-2022.
- 2. The Kansas Supreme Court admitted Respondent to the practice of law in Kansas on September 27, 1996.
- 3. Respondent's law license was suspended on October 7, 2002 for not maintaining his annual registration requirement and not meeting his continuing legal education requirement.
- 4. Respondent's law license was suspended during the time period when he served as municipal court judge from 2008-2022.
- 5. Respondent did not take the magistrate certification examination when he was appointed municipal court judge.
- 6. When Respondent's qualifications were questioned in December 2022, Respondent resigned from his municipal court judge position.
- 7. The Commission received the following judicial conduct complaints:

Complaint No.		Complainant	Date Received
2	831	Jared R. Anderson	12-16-2022
2	834	Nathan M. Sutton	12-20-2022
2	837	Jessica McGowin	12-20-2022
2	838	Donna Cook	12-20-2022
2	840	Nathan Law	12-23-2022

- 8. The following events relate to all listed complaints:
 - A. On January 6, 2023, the Inquiry Panel for the Commission met at its general monthly meeting to discuss the complaint against the respondent and determine whether the complaint contained facts that cause a reasonable person to believe that a violation of the Code of Judicial Conduct had occurred.
 - B. On January 24, 2023, Stanton A. Hazlett advised the Commission he represented the respondent on this complaint.
 - C. On January 26, 2023, the Commission requested a response from the respondent through his attorney, Mr. Hazlett.
 - D. On March 3, 2023, the Inquiry Panel met at its general monthly meeting and decided to hold this matter in abeyance pending the completion of the City of Louisburg's investigation regarding potential criminal and/or civil litigation against the respondent.
 - E. On July 28, 2023, Mr. Hazlett was notified that this matter would be reviewed and action taken at the September 1, 2023, meeting providing the respondent an opportunity to submit a written response to this complaint.
 - F. On August 18, 2023, Mr. Hazlett submitted a response on behalf of the respondent.

CONCLUSIONS OF LAW

- 1. RULE 1.1 of the Code of Judicial Conduct, Rule 601B, provides:
 - "A judge shall comply with the law and the Kansas Code of Judicial Conduct."
- 2. RULE 1.2 of the Code of Judicial Conduct, Rule 601B, provides:
 - "A judge shall act at all times in a manner that promotes public confidence in the independence, integrity, and impartiality of the judiciary, and shall avoid impropriety and the appearance of impropriety."
- 3. RULE 2.5(A) of the Code of Judicial Conduct, Rule 601B, provides:
 - "(A) A judge shall perform judicial and administrative duties, competently and diligently."
- 4. K.S.A. 12-4114 requires that all municipal court judges who are not admitted to the practice of law in Kansas must successfully complete an examination administered by the Kanas Supreme Court to be eligible to serve as a municipal court judge and also complete annual continuing judicial education requirements approved by the supreme court.

- 5. Respondent's law license was suspended the entire time he was a municipal court judge.
- 6. Respondent never complied with the requirements of K.S.A. 12-4114.
- 6. The Commission determined that the respondent violated the above-cited rules and statutory provisions by not being a properly certified municipal court judge in Louisburg from 2008-2022.

IT IS THEREFORE ORDERED that David Andrew Ruder:

- 1. cease and desist from serving as a municipal court judge until Respondent meets the qualifications in K.S.A. 12-4114; and
- 2. agree that this Order will be made public.

This Order, if accepted, shall be made public pursuant to Rules 611(a) and 614(c). See 2023 Kan. S. Ct. R. 533, 536.

The Secretary of the Commission on Judicial Conduct is hereby instructed to serve a copy of this Order on the respondent under K.S.A. 60-303(c). The respondent must, in accordance with Rule 614(c), either (1) agree to comply with the order by accepting the order in writing where indicated and returning a signed copy of the order to the Secretary of the Commission; or (2) refuse to accept the by notifying the Secretary it is not accepted. The signed order or written refusal to accept must be served upon the Secretary of the Commission within twenty days after service of the order. This order is deemed to have been refused if the Secretary of the Commission receives no response from the respondent within twenty days after service of this Order.

BY ORDER OF THE COMMISSION dated this 5th day of September, 2023.

COMMISSION ON JUDICIAL CONDUCT

Bv:

ALLEN G. GLENDENNING, Chair

APPROVED & ACCEPTED

Date^t

DAVID ANDREW RUDER, Respondent